



7th Workshop of the Inter-Parliamentary Forum on Security Sector Governance in Southeast Asia (IPF-SSG) in cooperation with DCAF and FES Singapore

Reforming the Police in Southeast Asia: What Role for Parliament?

13-14 November 2009
Davao City, Philippines

Background:

The Inter-Parliamentary Forum on Security Sector Governance (IPF-SSG) in Southeast Asia aims to promote ongoing dialogue between Southeast Asian parliamentarians, with the intention of increasing civilian oversight and national parliamentary involvement in security sector governance. The Forum features dialogue, publications and workshops. Its work is guided by a Steering Committee consisting of members of parliament of the six participating countries: Cambodia, Indonesia, Malaysia, Philippines, Singapore and Thailand. The workshop is attended by members of parliament and their staff; government officials, international experts, civil society organisations as well as representatives of the ASEAN Secretariat. IPF-SSG is supported by the Friedrich Ebert Foundation (FES) and the Geneva Centre for Democratic Control of Armed Forces (DCAF).

Building on the previous workshop which addressed issues of police governance in Southeast Asia, the Forum's seventh workshop will, at its first day, explore opportunities and constraints of police reform and the potential role of parliaments in this context. Acknowledging that each police reform activity needs to be situated in its own (national) context, the workshop aims at gaining a better understanding of the wider context, different approaches, dimensions, goals and strategies of police reform in general and to learn from both successful and failed attempts of reforming police services in Southeast Asia. In particular, from the point of view of public accountability, attention will be given to how parliaments can positively influence police reform without falling into the trap of undue political interference with police work.

The second day of the workshop, traditionally reserved for discussions on specific topics relevant for security sector governance in Southeast Asia, will focus on the role of private security actors (in the broader context of security privatization) and on the importance of security sector governance for peace processes, with emphasis on the situation in the Southern part of the Philippines.

Point of contact:

Ms. Pham Huong Giang, Project Manager, FES [pham.huong.giang@fes-asia.org / +65 9875 9643]

Venue and Accommodation:

Hotel Marco Polo Davao
Davao City
Philippines

THE ORGANIZERS



The **Inter-Parliamentary Forum on Security Sector Governance (IPF-SSG) in Southeast Asia** aims to promote ongoing dialogue between Southeast Asian parliamentarians, with the intention of increasing civilian oversight, public accountability and national parliamentary involvement in security sector governance. The Forum features dialogue, publications and workshops which elaborate on systemic and current affairs issues related to parliamentary oversight of the security sector in Southeast Asia. Participants include members of parliament, parliamentary staffers, government and security sector officials, academic experts and civil society representatives from Cambodia, Indonesia, Malaysia, Philippines, Singapore and Thailand; as well as representatives of the ASEAN Secretariat and international experts. Supported by the Geneva Centre for the Democratic Control (DCAF) and the Friedrich Ebert Stiftung's (FES) Singapore-based Regional Office for Co-operation in Asia, the Forum is led by a Steering Committee, consisting of members of parliament of the each of the aforementioned countries.

The goals of the IPF-SSG in Southeast Asia are:

- ❖ To promote the parliamentary dimension of security sector governance in Southeast Asia;
- ❖ To promote an improved understanding of the role that parliaments can play in security sector governance;
- ❖ To foster a regional dialogue on the role of parliaments in security sector governance and to encourage regional confidence-building through greater parliamentary involvement in SSG.



Friedrich-Ebert-Stiftung (FES) Regional Office for Cooperation in Asia

The Friedrich-Ebert-Stiftung (FES) was founded in 1925 as a political legacy of Germany's first democratically elected president, Friedrich Ebert. Since the beginning of the foundation's work in South, Southeast and East Asia the focus has been the promotion of democracy and the strengthening of the social dimension of economic development. In the past few years, the international dialogue within Asia as well as between Asia and Europe, and the issue of crisis prevention have gained important stakes in the work of the foundation. In its work the foundation co-operates with a number of governmental institutions, trade unions, political parties, social movements, NGOs, media and scientific institutions, as well as international organizations.

The role of the Regional Office for Cooperation in Asia based in Singapore is to support the social dimension of Southeast and East Asian cooperation and integration, the Asia-Europe dialogue and partnership activities in the ASEAN member states Cambodia and Laos where there are no FES offices. The office's activities include dialogue programmes, international and regional conferences (e.g. on economic and social policy, regional integration and comprehensive security), Asia-Europe exchanges, research, as well as programmes with trade unions.



The **Geneva Centre for the Democratic Control of Armed Forces (DCAF)** is one of the world's leading institutions in the areas of security sector reform (SSR) and security sector governance (SSG). DCAF provides in-country advisory support and practical assistance programmes, develops and promotes appropriate democratic norms at the international and national levels, advocates good practices and makes policy recommendations to ensure effective democratic governance of the security sector.

DCAF's advantages are:

- ❖ neutrality and impartiality;
- ❖ the combination of strong operational capability with policy-oriented research;
- ❖ flexibility and intergovernmental support;
- ❖ expertise across the entire spectrum of SSR / SSG issues.

DCAF was established in 2000 by the Swiss government. DCAF is an international foundation with 50 Member States. DCAF's main divisions are Research, Operations and Special Programmes. The staff numbers over 70 employees from more than 30 countries. DCAF's head office is located in Geneva, Switzerland. The Centre also has permanent offices in Brussels, Ljubljana and Ramallah.

PROGRAMME OVERVIEW

Thursday, 12 November 2009

Arrival of Participants

- 19:30 – 21:30 **Interface and Joint Dinner with the Mindanao Constituents of the Philippine SSR Study Group**
Venue: Sarangani Room
- 21:30 – 22:00 **Informal Meeting of the IPF-SSG Steering Committee**

Friday, 13 November 2009

Venue: Lotus Court (Third Floor)

- 08:30 – 09:00 Registration
- 09:00 – 09:30 **Welcome and Introduction**
- 09:30 – 11:00 **Plenary Session 1: Police Reform: Sharing International Experience**
- 11:00 – 11:30 Coffee/Tea
- 11:30 – 12:30 *Moderated Dialogue: Police Reform Experience in Southeast Asia*
- 12:30 – 13:30 Lunch
- 13:30 – 15:00 *Moderated Dialogue: Police Reform Experience in Southeast Asia (cont.)*
- 15:00 – 15:30 Coffee/Tea
- 15:30 – 17:30 *World Café: What Role for Parliaments in Police Reform?*
- 19:00 – 21:00 **Welcome Dinner**
Venue: Restaurant Chippens

Saturday, 14 November 2009

Venue: Lotus Court (Third Floor)

- 09:00 – 10:45 **Open Space Technology: Police Reform and the Role of Parliament**
- 10:45 – 12:45 **Plenary Session 2: Privatisation of Security in Southeast Asia**
- 12:45 – 14:00 Lunch
- 14:00 – 17:00 *Exposure Programme: Private Security Actors in the Philippines*
- 17:00 – 18:00 **Closing Session: Wrap up and the Way Ahead**
- 19:00 – 21:00 **Farewell Dinner**
Venue: Jack's Ridge Restaurant

Sunday, 15 November 2009

- 8:30 – 10:30 **Informal Review and Planning Meeting of the IPF-SSG Steering Committee**

Departure of Participants

PROGRAMME

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Friday, 13 November 2009

Venue: Lotus Court (Third Floor)

08:30 – 09:00 Registration

09:00 – 09:30 **Welcome and Introduction**

Djoko Susilo

Chairman, IPF-SSG, former Member of Parliament, Indonesia

Mario "Mayong" Aguja

Secretary, IPF-SSG, former Member of the House of Representatives, Philippines

Stefanie Elies

Director, FES Regional Office for Cooperation in Asia, Singapore

Heiner Hänggi

Assistant Director and Head of Research, DCAF, Switzerland

09:30 – 11:00 **Plenary Session 1: Police Reform: Sharing International Experience**

The aim of the first session is to put police reform into context, to get a better understanding of the dynamics and modalities of police reform and to explore the opportunities and limits for parliaments to play a meaningful role in police reform. Suggested points for discussion:

- * *What are different approaches, goals, stakeholders and strategies for police reform in transition states?*
- * *How are cross-cutting issues such as human rights protection and gender quality mainstreamed into police reform?*
- * *Why do some police reform efforts succeed and others fail? (critical factors in success and failure)*
- * *What role for parliament in police reform (e.g. legislative, budgetary, oversight functions)?*

Chair:

Teresita "Ging" Quintos Deles

Managing Trustee, INCITEGov; Chair, Philippine SSR Study Group, Philippines

Presentations by: (30 min each)

Hans Born

Senior Fellow, Research Division, DCAF, Switzerland

Joszeif Boda

Director, International Training Centre, Ministry of Justice and Law Enforcement, Hungary

Discussion: (30 min)

11:00 – 11:30 Coffee/Tea

11:30– 12:30 *Moderated Dialogue: Police Reform Experience in Southeast Asia*

The aim of this session is to gain an overview of police reform in different countries across Southeast Asia. In interview-style country-specific dialogues, representatives of the police services and civil society/academia will answer to questions posed by the moderators along the following guiding points:

- * What is the record of police reform projects in Southeast Asia?*
- * Which factors positively or negatively influence police reform in Southeast Asia?*
- * To what extent has the principle of gender equality been mainstreamed in the context of police reform efforts in Southeast Asia?*
- * How has internal accountability within police forces been improved? How has accountability to external overseers been improved?*
- * What are the specific challenges of policing in internal conflict situations, and to what extent have these challenges been addressed by police reform?*
- * What are the legacies of past (and current) policing practices? How have challenges of impunity and corruption been handled?*

Chair:

Stefanie Elies

Director of FES Regional Office for Co-operation in Asia, Singapore

Police Reform in Thailand (20 min)

Moderator:

Al Muzammil Yusuf

Member of Parliament, Indonesia

Panelists:

Thaveesak Tuchinda

Police Major General, Commander, Office attached to the Commissioner General, Royal Thai Police (RTP), and Advisor to several Committees of Parliament

Srisombat Chokprajakchat

Assist. Professor, Faculty of Social Sciences and Humanities, Mahidol University, Bangkok

Police Reform in the Philippines (20 min)

Moderator:

Johari Bin Abdul

Member of Parliament, Malaysia

Panelists:

Lina C Sarmiento

Police Chief Superintendent of the Philippines National Police, Director, Police Security and Protection Group, Philippines

Teresita Ang See

Executive Chairperson, People's Law Enforcement Board, Philippines

Q&A (20 min)

- 12:30 – 13:30 Lunch
- 13:30 – 15:00 ***Moderated Dialogue: Police Reform Experience in Southeast Asia (Cont.)***
Police Reform in Malaysia (20 min)
Moderator:
 Son Chhay
Member of Parliament, Cambodia
- Panelists:**
 Tan Chong Jin
Assistant Commissioner of Police, Malaysia
 Yap Heng Lung
Coordinator, Police Accountability Section, Suaram, Malaysia
- Police Reform in Indonesia (20 min)**
Moderator:
 Prasong Nurack
Member of Senate, Thailand
- Panelists:**
 Ronny Lihawa
Police Mayor General, Secretary, National Police Commission, Indonesia
 Muradi
Lecturer, Padjajaran University, Bandung, Indonesia
- Police Reform in Cambodia (20 min)**
Moderator:
 Mayong Aguja
Former Member of House of Representatives, Philippines
- Panelists:**
 Sar Moline
Police Major General, Vice President of Police Academy of Cambodia, Ministry of Interior, Cambodia
 Sok Sam Oeun
Executive Director, Cambodian Defenders Project, Cambodia
- Discussion (30 min)
- 15:00 – 15:30 Coffee/Tea
- 15:30 – 17:30 ***World Café: What Role for Parliaments in Police Reform?***
The World Café is a whole group interaction method focused on conversations. The environment is set up like a café, with paper-covered tables on which ideas shall be written down. People sit four to six to a table and hold 3 conversational rounds, each lasting from 20 to 30 minutes, on focused questions. At the end of each round, one person remains at each table as the 'cafe host', while the others go to separate tables. 'Cafe hosts' welcome

newcomers to their tables and share the essence of that table's conversation so far before starting the next round.

Points for discussion:

- * *What should the purpose/s of police reform be?*
- * *How can parliament's role in police reform be improved in your country?*
- * *What lessons have you learnt from police reform experience in other countries?*

Facilitator:

Janice Lua
Co-Founder Facilitators Network Singapore

Floating tea/coffee break

19:00 – 21:00 **Welcome Dinner**
Venue: Restaurant Chippens

Saturday, 14 November 2009

Venue: Lotus Court (Third Floor)

09:00 – 10:45 **Open Space Technology: Police Reform and the Role of Parliament**

Based on the results of the World Café discussions, this session provides an open space for in-depth group discussion on specific topics of highest concern to the participants.

Facilitator:

Janice Lua
Co-Founder Facilitators Network Singapore

Floating tea/coffee break

10:45 – 12:45 **Plenary Session 2: Privatisation of Security in Southeast Asia**

This session aims at exploring the challenges of security privatisation in Southeast Asia in discussing the roles played by two different categories of private security actors: private security agencies, namely military and security companies (PMSCs), and private armed groups, particularly private armies. Suggested points for discussion:

- * *What are the specific characteristics and challenges of security privatisation in Southeast Asia?*
- * *Who are the key actors in the private security sector in Southeast Asian countries? And in what kind of activities are these private actors involved?*
- * *What are the regulatory frameworks relevant for PMSCs in Southeast Asia?*
- * *How do governments and the state security apparatus (military, police, etc.) approach private armed groups?*
- * *What are the key concerns related to private security in terms of accountability and efficiency of security provision, human rights protection, gender equality and protection of marginalised groups?*
- * *What role can parliament play in the context of security privatisation?*

Moderator:

Heiner Hänggi
Assistant Director and Head of Research, DCAF, Switzerland

Presentations by: (15 min each)

Herman Kraft

Executive Director, Institute for Strategic and Development Studies, Philippines

Patrick Patino

Chairperson, Board of Trustees, Institute for Popular Democracy, Philippines

Danilo U Gairan

Police Chief Super Intendant, SAGS, Philippines

Adolf Borje

Commodore, Security Consultant to the Davao Mayor, Philippines

Q&A (30 min)

Facilitator:

Janice Lua

Co-Founder Facilitators Network Singapore

12:45 – 14:00 Lunch

14:00 – 17:00 **Exposure Programme: Private Security Actors in the Philippines**
Visit of the Davao Task Force

17:00 – 18:00 **Closing Session: Wrap up and the Way Ahead**

Moderator:

Mario "Mayong" Aguja

Secretary of IPF-SSG, former Member of the House of Representatives, Philippines

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